

# I G A D

INTERGOVERNMENTAL AUTHORITY  
ON DEVELOPMENT



AUTORITÉ INTERGOUVERNEMENTALE  
POUR LE DÉVELOPPEMENT

## RE-DEDICATION OF AND IMPLEMENTATION MODALITIES FOR THE CESSATION OF HOSTILITIES AGREEMENT SIGNED ON 23<sup>RD</sup> JANUARY 2014 BETWEEN THE GOVERNMENT OF THE REPUBLIC OF SOUTH SUDAN AND THE SUDAN PEOPLE'S LIBERATION MOVEMENT / ARMY (IN OPPOSITION)

We, the Government of the Republic of South Sudan and the SPLM/A (in Opposition), (Hereinafter called The Parties):

**Acknowledge** the need for full implementation of the Cessation of Hostilities Agreement signed on 23<sup>rd</sup> January 2014, and the subsequent agreements on the implementation modalities of 24<sup>th</sup> February 2014 and the Recommitment on Humanitarian Matters of 5<sup>th</sup> May 2014; and the Agreement to Resolve the Crisis in South Sudan signed on 9<sup>th</sup> May 2014;

**Regret** the numerous violations of the Cessation of Hostilities Agreement, and the continued violence and destruction caused by these violations, and the avoidable loss of lives that has resulted from this conflict;

**Agree** to respect the declared cessation of hostilities, to cease all hostile propaganda, and to fully guarantee the protection of civilians;

**Recommit** to declaring the position of our forces, and to fully cooperate with the Monitoring and Verification Mechanism (MVM) to ensure that the implementation of the Cessation of Hostilities Agreement is completed without hindrance or delay;

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**Recognize** the grave threats posed by the humanitarian situation resulting from the conflict, and; commit to facilitate full and unhindered humanitarian access to all areas of South Sudan in compliance with the Agreements;

**Underline** that both parties are committed by national and international law to prevent the recruitment and mobilization of child soldiers, and that

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the recruitment and use of child soldiers constitutes grave violations of the laws of war;

**Now therefore,**

1. Agree to rededicate to the Cessation of Hostilities Agreement of 23<sup>rd</sup> January 2014 and further agree to implement the Cessation of Hostilities Agreement in accordance with the "Implementation Modalities for the Cessation of Hostilities Matrix," and its addendum, as annexed below;
2. Agree to immediate and comprehensive implementation of all aspects of the Cessation of Hostilities Agreement and other subsequent agreements thereafter.

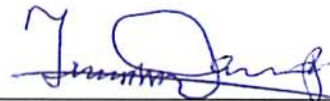
Signed this day 9<sup>th</sup> of November 2014, in Addis Ababa, Ethiopia.

**For the Government of the Republic of South Sudan**



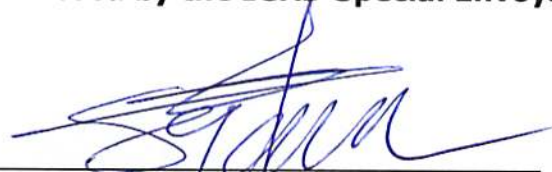
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**For the Sudan People's Liberation Movement/Army in Opposition**

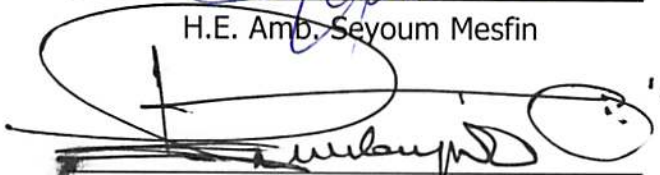


Gen. Taban Deng Gai

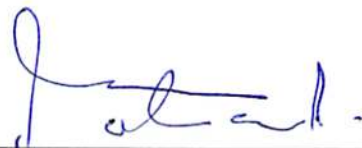
**Witnessed by the IGAD Special Envoys**



H.E. Amb. Seyoum Mesfin



Gen. Lazaro K. Sumbeiywo



Gen. Mohamed Ahmed M. El Dabi



## Annex: Implementation Modalities for the Cessation of Hostilities Agreement Matrix

	Actions & Tasks	Associated Activities Within the Theater of Operations In accordance with the Addendum	Timeframe
	<b>Article 1 of the CoH: Declaration of Cessation of Hostilities</b>		
1.1	Cease all Military Action aimed at each other on the H-hour of signing the Re-dedication Agreement	-All Direct and indirect Offensive and all forms of military operations -Resupply -Reinforcement -Movement of troops Permitted -Real life support Medical, fuel & feeding	In accordance with the Addendum
1.2(a)	Cease all military operations on the H-hour of signing the Re-dedication Agreement	- Offensive operations (eg: Attack, ambush, patrolling and Raids)	In accordance with the Addendum
	(Freeze their forces at the place they are in) Disengage and separate forces and refrain from any provocative action or combat movement until a permanent cease-fire is agreed and signed.	-Command must inform their troops (issuance of dis-engagement orders)	In accordance with the Addendum
1.2 (b)	Freeze any other action that can cause military confrontation within the theater of Operations (movement of forces, supply of arms and ammunition to their forces etc)	-Replenishment of capabilities and troops to include recruitment and	In accordance with the Addendum

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		<p>mobilization, (weapons, ammunition, defensive stores, vehicle)</p> <ul style="list-style-type: none"> <li>- Construction of new temporary or permanent security positions</li> </ul>		
1.2 (c)	All forces or armed groups under their influence/control or command to observe the Agreement	<ul style="list-style-type: none"> <li>- This means that all combatants must be answerable to discipline, accountability and command authority.</li> <li>- NO creation and renaming of new militant groups and forces</li> </ul>	-Issuance of orders by Commanders at all levels Strategic Operations	In accordance with the Addendum
1.2 (d)	Inform and disengage forces or armed groups under their control	<ul style="list-style-type: none"> <li>- Cease firing</li> <li>- Pull back to a designated concentration area</li> <li>- No offensive targeting by indirect fire weapons</li> <li>- Maintain a distance of separation not less than the maximum range of the indirect fire weapons.</li> <li>- Routes of disengagement must be agreed</li> <li>- Disengagement concentration areas and routes must not be in</li> </ul>	Notification to civilian authorities, IGAD MVM, UNMISS and other stakeholders	In accordance with the Addendum

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		<p>civilian areas (Routes must be agreed upon and civilians notified)</p> <ul style="list-style-type: none"> <li>- Notify the agreed designated concentration areas and routes</li> </ul>		
1.2 (e)	<p>Redeploy or progressively withdraw forces, armed groups or allied forces invited by either side from the theatre of operations in the Republic of South Sudan</p>	<ul style="list-style-type: none"> <li>- Move out of effective range in a staged and complete withdrawal Monitored by the MVM. (In consultation with the Parties)</li> <li>- Designate the routes and timings for movement (inform the population and stakeholders)</li> </ul>		<p>The parties agree to the progressive withdrawal of allies from areas where the MVM and protection forces are deployed, which will begin seven (7) days after signing the COH implementation matrix, with a partial withdrawal complete after 30 days, and a complete withdrawal from the Republic of South Sudan upon signing of a Permanent Ceasefire Agreement.</p> <p>In order to strengthen this article, the parties agree to determine the withdrawal locations as part of the declaration of disposition of forces and mapping of disengagement, separation areas, and resupply routes, in accordance with Article 8 of the COH Implementation Matrix.</p>
<p><b>Article 2 of the CoH: Cessation of Hostile Propaganda</b></p>				
2.1	<p>Cease all hostile media and other propaganda campaigns</p>	<ul style="list-style-type: none"> <li>- Cease all Inflammatory and accusatory statements</li> <li>- Cessation of Radio, TV, public rallies and Social media programmes that incite ethnic division</li> </ul>		<p>In accordance with the Addendum</p>

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2.2	Not to engage in any hostile propaganda, particularly those that fan ethnic hatred through any form of media			
	Emphasize Peace and Reconciliation Messages	- Emphasis of CoH mechanisms in addressing violations and complaints - Emphasize the Peace and Reconciliation messages	- Where possible develop joint communiqué	In accordance with the Addendum
<b>Article 3 of the CoH: Protection of Civilians</b>				
3.1	Refrain from attacks on civilian populations	- NO attacks on non combatants		-Immediate
	Commit to the protection of human rights, life and property	- Guarantee freedom of speech, movement, right to life, - NO looting and destruction of property or land - NO destruction of Public and Private Infrastructure - NO intimidation and revenge attacks		-Immediate
3.2	Refrain from acts of rape, sexual abuse and torture	- NO abduction (emphasize - women and children)		-Immediate
3.3	Refrain from engaging in acts of violence against children, girls, women and the elderly	- NO child recruitment (Where identified a program of education and reintegration is		-Immediate

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		developed) - NO attacks of a sexual nature, No torture		
3.4	Cease acts of violence including (summary execution, displacement of populations, all forms of torture, destruction of property, attacking civilian assets, recruitment of child soldiers, acts prohibited in national and international law)	- The responsibility of the military command and other security organs to instill discipline		-Immediate
<b>Article 4 of the CoH: Humanitarian Access</b>				
4.1	Open Humanitarian Corridors & Support humanitarian assistance	<p>- Clear definition of the 'control points' at each critical junction and node to include: Name and contact details of the senior commanders in position of those locations and the –</p> <p>a. Decision-making timelines to allow safe and clear passage.</p> <p>b. Clear definition of 'cross-over areas' and 'hand-over' mechanisms are to be agreed.</p> <p>c. Key loading, unloading and distribution points to be identified, approved and communicated to all of the agencies likely to use them.</p> <p>d. Custom regulations, national, regional and local are to be suspended or identified and communicated in order to facilitate</p>		In line with parties signed agreements and in continuous consultations with humanitarian agencies and other stakeholders

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	<p>Create conditions that enhance urgent supply of aid to displaced populations, e.g., speedy clearance for humanitarian goods, speedy access to IDPs in areas of control, etc., etc.,</p>	<ul style="list-style-type: none"> <li>- All internal organizations to South Sudan, be they Government, Opposition, State, County and Payam are to be instructed to allow free and unhindered passage of humanitarian assistance</li> <li>- Both parties are to identify a single point/office of contact to facilitate this and the contact details are to be passed to all/approved agencies engaged in this task.</li> </ul>		
	<p>Guarantee the safety of humanitarian assets (no attacks on humanitarian convoys, guarantee freedom of movement, secure storage areas, no commandeering humanitarian vehicles, etc</p>	<ul style="list-style-type: none"> <li>- Clear, definitive, unequivocal and signed guidelines from the Parties to their military, police and armed group commanders, the States,</li> </ul>		
<p><i>Mat</i> <i>Ated.</i></p>		<p>Counties and Payam authorities in their areas and the civil community leaderships are to be distributed and clearly communicated.</p> <ul style="list-style-type: none"> <li>- Where physical, and armed, support is required this is to be clearly defined and agreed to by those involved.</li> <li>- A clear mechanism of 'hand-off' between disputed areas and positions is to be agreed and the requisite points to be clearly identified and communicated.</li> </ul>		

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4.2	Provide an enabling environment to facilitate decent burial & memorialization	<ul style="list-style-type: none"> <li>- Treat the dead with Dignity (combatants on both sides and non-combatants)</li> <li>- Identify and mark burial sites</li> <li>- List occupants</li> <li>- Access to existing and future burial sites</li> <li>- Refrain from insensitive and / or emotive remembrance</li> </ul>		-Immediate
	Support the reunification of families	- Voluntary family tracing and reunion		In line with parties consultations
				with humanitarian agencies
4.3	Undertake to assist displaced persons who wish to leave or return	<ul style="list-style-type: none"> <li>- Both parties are to recognize the criticality of the key agencies in South Sudan towards providing support to this e.g. UN, UNMISS, UNOCHA, UNHCR WFP etc and confirm this by providing unequivocal and unhindered access to all areas within their respective mandates.</li> </ul>		In line with parties signed agreements and in continuous consultations with humanitarian agencies and other stakeholders
<b>Article 5 of the CoH: Monitoring &amp; Verification</b>				
5.1	Recommit to full implementation of the MVM	-All parties commit to the previously agreed principles of the MVM.		In accordance with the Addendum

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5.2	Parties fully comply with other aspects of the Agreement	- As detailed in the Implementation Modalities, SOMA and MOU		In accordance with the Addendum
<b>Article 6 of the CoH: Composition of the MVMs</b>				
6.1	Identification of MVT Membership drawing from IGAD, Parties and Partners	- The IGAD Member States - The Parties - And Partners	In consultation and consent with the parties	- On signing the Implementation Modalities Agreement
6.2	Expedite the signing of relevant facilitative agreements, for example the SOMA and MoU with UNMISS	- SOMA with GRSS signed - MOU with SPLM/A (In Opposition) and UNMISS yet to be signed		- Responses SPLM/A IO expected within 24hrs
<b>Article 7 of the CoH: Operations of the MVTs</b>				
7.2 (a)	Guarantees of Protection from the Parties	- Guarantee security - Freedom of movement - NO hindrance - NO intimidation and No threats - Freedom of communications - Open Rapport with Parties - Confidentiality of the process and information		- On signing the Implementation Modalities Agreement
7.2 (b)	Guarantees of Freedom of Movement & unhindered access to all controlled areas	- As stipulated in the Implementation Modalities signed on 24 <sup>th</sup> Feb 2014 - The Parties agree that the JTC may deploy any of the MVTs anywhere in South Sudan and may relocate MVTs and rotate the personnel of the MVM as required. The JTC shall keep the Parties informed of the deployment of the MVTs.		- On signing the Implementation Modalities Agreement

<b>Article 8 of the CoH: Position of Forces</b>			
8.1	Declare Position of the Forces to the JTC	<ul style="list-style-type: none"> <li>- Full contact details of commanders and deputy commanders at the levels of region, division, brigade, battalion/unit/group, specialist commands and armed group leaders.</li> <li>- Locations and designations of headquarters at the levels of region, division, brigade, battalion/unit/group, specialist commands and armed groups either by latitude and longitude or by nominating their locations within the states, counties, towns, Payams and Bomas.</li> <li>- Locations, designation and strengths in numbers of forces of the above groups.</li> <li>- Locations and identification of 'boundaries' of the military groups and of the perceived boundaries/front lines of the forces and groups of both forces is required.</li> </ul>	-In accordance with the Addendum
	Commit to remain in declared Positions at signing of Agreement	- As per clause 1.2a	

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Addendum to Cessation of Hostilities Implementation Matrix – Implementation Roadmap

(Applicable to Greater Upper Nile [GUN] only and supported by the Master Maps)

Serial	Action	Locations and Responsibilities	Timeframe	Verification
<b>Article 1 of the CoH: Declaration of Cessation of Hostilities</b>				
1a	<p><b>Phase 1: Analysis, Preparation and Agreement</b></p> <ul style="list-style-type: none"> <li>• Parties participate in COH implementation workshop</li> <li>• Confirm forces in close-proximity requiring immediate disengagement, and confirm concentration areas, force boundaries and resupply routes</li> <li>• Verify the location of forces that are not in close proximity</li> <li>• Provision of master maps and basic instruction. Information on the master map must include:                             <ul style="list-style-type: none"> <li>➤ Forces current locations</li> <li>➤ Force boundaries</li> <li>➤ Redeployment locations and Security Zones</li> <li>➤ Disengagement routes</li> <li>➤ Resupply routes</li> </ul> </li> </ul>	<p>Conducted in Addis Ababa by IGAD for GRSS &amp; SPLM/A-IO (the Parties)</p> <p>Done in Addis Ababa by IGAD, and the Parties</p> <p>Done in Addis Ababa by IGAD, and the Parties</p> <p>Done in Addis Ababa by the Parties, assisted by IGAD MVM and UNMISS</p>	<p>13<sup>th</sup> November, 2014</p> <p>13<sup>th</sup> November, 2014</p> <p>13<sup>th</sup> November, 2014</p> <p>13<sup>th</sup> November, 2014</p>	<p>Verified by IGAD (Addis Ababa)</p>

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1b	<p><b>Phase 2: Signature Day</b></p> <ul style="list-style-type: none"> <li>• Signing of Implementation Matrix and Implementation Roadmap</li> <li>• Sensitising commanders of COH implementation sequence</li> </ul>	<p>Done in Addis Ababa by the Parties</p> <p>Done in Addis Ababa by IGAD Done in field by MVM and UNMISS</p>	<p>9<sup>th</sup> November 2014</p> <p>9<sup>th</sup> November 2014 Onwards</p>	<p>Witnessed by IGAD &amp; Partners</p>
1c	<p><b>Phase 3: Disengagement and Separation of Forces (See Maps)</b></p> <ul style="list-style-type: none"> <li>• Immediate freeze in place of all forces</li> <li>• Forces in close-proximity subsequently redeploy to designated areas</li> <li>• Progressively withdraw forces, armed groups or allied forces invited by either side from the theatre of operations in the Republic of South Sudan</li> </ul>	<p>All forces freeze offensive operations and remain in positions as of D Day</p> <p>Government Forces and SPLM/A-IO Forces apply the boundaries, which relate to the "Special Arrangements Areas" as designated on the master maps.</p> <p>The Parties:</p> <ul style="list-style-type: none"> <li>• Implement force boundaries (ground and air) and additional restriction on allies in Jonglei State (See Master Maps)</li> <li>• The deployment of UNMISS protection forces in Jonglei State is complete</li> <li>• Complete withdrawal of allies from the theatre of operations</li> </ul>	<p>9<sup>th</sup> November 2014</p> <p>10<sup>th</sup> to 15<sup>th</sup> November 2014</p> <p>10<sup>th</sup> to 15<sup>th</sup> November 2014</p> <p>Date of ceasefire agreement (no later than date to be agreed)</p> <p>Date of ceasefire agreement+7 days</p>	<p>IGAD MVM</p> <p>MVTs</p> <p>MVTs deployed to monitor the withdrawal of allies</p>

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1d	<p><b>Phase 4: Regulation</b></p> <ul style="list-style-type: none"> <li>• Security-zones and de-militarised areas are established and monitored</li> <li>• Approved and de-conflicted resupply routes established</li> </ul>	<p>UNMISS Forces: Special Arrangements Areas</p> <p>Parties implement in accordance with the master maps</p>	<p>15<sup>th</sup> November 2014 onwards</p> <p>15<sup>th</sup> November 2014 onwards</p>	<p>IGAD MVM</p>
1e	<p><b>Phase 5: Confirmation of Force Redeployment Dispositions</b></p> <ul style="list-style-type: none"> <li>• Disposition of forces in GUN is confirmed and verified</li> <li>• Monitoring continues</li> </ul>	<p>Parties confirm force locations and headquarters in Greater Upper Nile down to battalion, or battalion-size group level.</p>	<p>16<sup>th</sup> – 23<sup>rd</sup> November 2014</p> <p>9<sup>th</sup> November 2014 onwards</p>	<p>IGAD MVM: Dispositions collated by JTC, verified by the MVTs</p>

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